

February 24, 2004

Honorable Don Nickles Chairman Committee on the Budget United States Senate Washington, DC 20510

Dear Mr. Chairman:

The Congressional Budget Office has estimated the effects on direct spending and revenues of H.R. 743, the Social Security Protection Act of 2004, as cleared by the Congress on February 11, 2004.

CBO estimates that the act will reduce direct spending by \$0.4 billion over the 2004-2009 period and by \$0.9 billion in the 2004-2014 period. The act also will increase revenues by an estimated \$26 million over the 11-year period. Some of these budgetary effects would involve Social Security, which is off-budget. The act would increase on-budget direct spending by about \$0.3 billion over the 2004-2014 period and decrease off-budget spending by about \$1.2 billion over that period. The enclosed table provides additional detail.

| | By Fiscal Year, in Millions of Dollars | | | | | | | | | | | |
|--------------------------------------|--|------|------|------|------|------|------|------|----------|------|------|--|
| | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | |
| Estimated Outlans | -42 | -87 | 72 | -70 | 64 | 67 | -75 | 78 | 82 | 111 | 120 | |
| Estimated Outlays Estimated Revenues | 1 | 1 | . – | 2 | | | | | -63 4 | | | |

SOURCES: CBO and Joint Committee on Taxation.

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If you wish further details on this estimate, we would be pleased to provide them. The CBO staff contact is Kathy Ruffing.

Sincerely,

Douglas Holtz-Eakin Director

Enclosure

cc: Honorable Kent Conrad Ranking Member

> Honorable Charles E. Grassley Chairman Committee on Finance

Honorable Max Baucus Ranking Democratic Member

Identical letter sent to the Honorable Jim Nussle.

ESTIMATED EFFECTS ON DIRECT SPENDING AND REVENUES OF H.R. 743, THE SOCIAL SECURITY PROTECTION ACT OF 2004

| | By Fiscal Year, in Millions of Dollars | | | | | | | | | | |
|---|--|--------------------|--------------------|-------------------|------------------|------------------|------------------|------------------|-------------------|-----------------|-------------------|
| | 2004 | 2005 | | | | | 2010 | | | 2013 | 2014 |
| CHANGES IN DIRECT SPENDING (OUTLAYS) | | | | | | | | | | | |
| Title I: Protection of Beneficiaries | | | | | | | | | | | |
| Authority to Reissue Certain Misused Benefits OASDI (off-budget) SSI | 2 | * | * | * | * | * | * | * | * | * | * |
| Survey of Use of Payments by Representative Payees | <u>2</u> | <u>4</u> | <u>3</u> | * | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| Subtotal, Title I | 5 | 4 | 3 | * | * | * | * | * | * | * | * |
| Title II: Program Protections | | | | | | | | | | | |
| Denial of Title II Benefits to Fugitives and Extension of Limited "Good-Cause" Exemption to Former Fugitives in SSI OASDI (off-budget) | -8 | -30 | -44 | -55 | -59 | 61 | -63 | -66 | -68 | -70 | 72 |
| Medicare SSI | -o * | -30 -4 1 | -44 -11 1 | -33 -15 | -39 -19 1 | -61 -22 1 | -03 -23 | -00 -25 | -08 -25 | -70 -27 1 | -72 -28 |
| Cross-Program Recovery of Overpayments OASDI (off-budget) SSI | -1 | -3 | -3 | -3 | -3 | -3 | -3 | -3 | -2 | -2 | -2 |
| Subtotal, Title II | <u>-48</u> -57 | <u>-79</u> -116 | <u>-43</u> -100 | <u>-21</u> -93 | <u>-7</u> -88 | <u>-4</u> -89 | <u>-5</u> -94 | <u>-5</u> -97 | <u>-5</u> -100 | | <u>-6</u> -107 |
| Title III: Attorney Fee Payment System Improvements | | | | | | | | | | | |
| Cap on Attorney Assessments, OASDI (off-budget) | 10 | 24 | 25 | 27 | 28 | 29 | 31 | 32 | 33 | 34 | 35 |
| Temporary Extension of Attorney-Fee Payment System to SSI | 0 | -3 | -4 | -4 | -4 | -5 | -5 | -2 | * | 0 | 0 |
| Temporary Extension of Attorney-Fee Payment System to Non-Attorney Representatives OASDI (off-budget) SSI | 0 0 | * | * | * | * | * | * | * | * | 0 0 | 0 0 |
| Subtotal, Title III | 10 | 20 | 21 | 22 | 23 | 24 | 25 | 30 | 33 | 34 | 35 |
| Title IV: Miscellaneous and Technical Amendments | | | | | | | | | | | |
| Extension of Sunset Date for Demonstration Projects, OASDI (off-budget) | 0 | 2 | 3 | * | * | * | * | * | * | * | * |

ESTIMATED EFFECTS ON DIRECT SPENDING AND REVENUES OF H.R. 743, THE SOCIAL SECURITY PROTECTION ACT OF 2004 (Continued)

| | By Fiscal Year, in Millions of Dollars | | | | | | | | | | |
|---|--|-------------------------|--------------------------|-------------------|-------------------|-------------------|----------------------|--------------------------|-----------------------|---------------------------|-----------------------|
| | 2004 | 2005 | | | 2008 | | | | | 2013 | 2014 |
| Coverage under Divided Retirement Systems, OASDI (off-budget) | * | * | * | * | * | * | * | * | * | 1 | 1 |
| 60-month Employment Requirement for Exemption from Government Pension Offset, OASDI (off-budget) | * | * | * | * | -2 | -5 | -9 | -12 | -19 | -44 | -70 |
| Post-1956 Military Wage Credits Payments to Trust Funds Receipts to OASDI Trust Funds (off-budget) Receipt to HI Trust Fund | 903 -730 -173 | 0 0 0 | 0 0 0 | 0 0 0 | 0 0 0 | 0 0 0 | 0 0 0 | 0 0 0 | 0 0 0 | | 0 0 0 |
| SSI Provisions | * | * | * | * | * | * | * | * | * | * | * |
| Exemption to 84-month Rule for Certain Disabled Adult Children OASDI (off-budget) SSI and Medicaid Subtotal, Title IV | 1 * * | 2 * 4 | 2 * 5 | 2 * 2 | 2 * * | 2 * -2 | 3 <u>-1</u> -7 | 3 <u>-1</u> -10 | 3 <u>-1</u> -16 | 3 -1 -41 | 3 <u>-1</u> -34 |
| Total Changes in Direct Spending On-budget Off-budget Total | 685 <u>-727</u> -42 | -81 <u>-6</u> -87 | -55 <u>-17</u> -72 | -40 -29 -70 | -30 -34 -64 | -30 -37 -67 | -33 -42 -75 | -31 <u>-46</u> -78 | -30 -53 -83 | -33 <u>-79</u> -111 | -34 -105 -138 |
| CH | IANGE | S IN R | EVEN | NUES | | | | | | | |
| Title IV: Miscellaneous and Technical Amendments | | | | | | | | | | | |
| Coverage Under Divided Retirement Systems OASDI (off-budget) Other | 1 | 1 | 2 * | 2 * | 3 * | 3 * | 3 * | 4 * | 4 | 5 * | 5 * |
| Clarification of Tax Treatment of Individual Work Plans | * | * | * | * | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Changes in Revenues On-budget Off-budget Total | * <u>1</u> 1 | * <u>1</u> 1 | * 2 2 | * 2 2 | * 3 3 | * 3 3 | * 3 3 | * 4 4 | * 4 4 | * <u>5</u> 5 | * <u>5</u> 5 |

NOTES: Details may not sum to totals because of rounding. Effects on budget authority equal the effects on outlays.

OASDI=Old-Age, Survivors, and Disability Insurance (title II of Social Security Act); SSI=Supplemental Security Income (title XVI); HI=Hospital Insurance (title XVIII).

^{* =} Less than \$500,000.